

City Council Chamber  
735 Eighth Street South  
Naples, Florida 33940

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**City Council Workshop Meeting - May 13, 1996 - 8:30 a.m.**

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Mayor Barnett called the meeting to order and presided.

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**ROLL CALL**

**ITEM 1**

**Present:** Bill Barnett, Mayor  
Marjorie Prolman, Vice Mayor

Council Members:  
Bonnie R. MacKenzie  
John R. Nocera  
Fred L. Sullivan  
Fred Tarrant  
Peter H. Van Arsdale

**Planning Advisory Board Members:**

Andrea Clark Brown, Chairman  
Dennis Cronin  
James Rideoutte  
Rex Storter

**Also Present:**

Dr. Richard L. Woodruff, City Manager  
Maria J. Chiaro, City Attorney  
Missy McKim, Planning Director  
Dr. Jon Staiger, Natural Resources Mgr.  
Ron Lee, Planner III  
Herb Marlowe, Facilitator  
Virginia Corkran  
Donald Johnson  
Charles Dauray  
William Thralls

Penelope Taylor  
Other interested citizens and visitors

**Media:**

Steve Hart, Naples Daily News  
Amy Chodroff, WNOG

**ITEMS TO BE ADDED .....ITEM 2**  
Council Member Nocera requested the addition of Item 28 (Request for a Variance to permit reconstruction of a 7 foot fence).

**.....ITEM 3**  
**INTERVIEWS WITH CANDIDATES FOR VACANCY ON PLANNING ADVISORY BOARD.** (8.31 a.m.)

City Manager Richard Woodruff explained that six candidates had applied for three Moorings Bay Taxing District Advisory Committee vacancies and interviews were conducted with the following candidates:

Dr. William Thomas, Alan Korest, Michael Williams, Merrill Johnson, (Barbara Everett was not present for her scheduled interview.)

Item 3 was then continued until later in the meeting.

**.....ITEM 8**  
**REVIEW OF ITEMS ON 5/15/96 REGULAR MEETING AGENDA.** (8:50 a.m.)

**Item 5 - (Airport Runways)** - Vice Mayor Prolman asked for information regarding the use of safety runways. **Item 6 (Little Harbour Subdivision rezoning)** - Council Member MacKenzie requested information regarding perimeter fencing height restrictions. **Item 19-c (Special events temporary use permits)** - City Manager Richard Woodruff noted that staff's recommendation to approve the "March for Jesus Parade and Prayer" did not include co-sponsorship.

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**It is noted for the record that Council returned to Item 3 at 9:11 a.m.**

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An interview was conducted with Roger Zucker. Mayor Barnett then requested that Council Members nominate their preferred candidate in order to conduct a vote for each nominee.

**RESOLUTION 96-7703.....ITEM 3-b**  
**A RESOLUTION APPOINTING A CITY RESIDENT TO THE MOORINGS BAY TAXING DISTRICT ADVISORY COMMITTEE; AND PROVIDING AN EFFECTIVE DATE.** Title read by City Manager Woodruff. (9:14 a.m.)

**Public Input:** None. (9:14 a.m.)

**MOTION** by MacKenzie to **APPROVE** Resolution 96-7703 **REAPPOINTING MERRILL JOHNSON TO THE MOORINGS BAY TAXING DISTRICT ADVISORY COMMITTEE**; seconded by Sullivan and unanimously carried, all members present and voting. (MacKenzie-yes, Nocera-yes, Prolman-yes, Sullivan-yes, Tarrant-yes, Van Arsdale-yes, Barnett-yes)

**RESOLUTION 96-7704.....ITEM 3**  
**A RESOLUTION APPOINTING A CITY RESIDENT TO THE MOORINGS BAY TAXING DISTRICT ADVISORY COMMITTEE; AND PROVIDING AN EFFECTIVE DATE.** Title read by City Manager Woodruff. (9:15 a.m.)

**Public Input:** None. (9:15 a.m.)

**MOTION by Prolman to APPROVE Resolution 96-7704 APPOINTING ALAN KOREST TO THE MOORINGS BAY TAXING DISTRICT ADVISORY COMMITTEE; seconded by MacKenzie and unanimously carried, all members present and voting. (MacKenzie-yes, Nocera-yes, Prolman-yes, Sullivan-yes, Tarrant-yes, Van Arsdale-yes, Barnett-yes)**

*A prior motion by Nocera to appoint Michael Williams; seconded by Tarrant failed 3-4 (MacKenzie-no, Nocera-yes, Prolman-no, Sullivan-no, Tarrant-yes, Van Arsdale-no, Barnett-yes)*

**RESOLUTION 96-7705.....ITEM 3-c**  
**A RESOLUTION APPOINTING A CITY RESIDENT TO THE MOORINGS BAY TAXING DISTRICT ADVISORY COMMITTEE; AND PROVIDING AN EFFECTIVE DATE.** (9:16 a.m.)

**Public Input:** None. (9:16 a.m.)

**MOTION by Sullivan to APPROVE Resolution 96-7705 APPOINTING ROGER ZUCKER TO THE MOORINGS BAY TAXING DISTRICT ADVISORY COMMITTEE; seconded by Prolman and carried 6-1. (MacKenzie-yes, Nocera-no, Prolman-yes, Sullivan-yes, Tarrant-yes, Van Arsdale-yes, Barnett-yes)**

**Break 9:17 a.m - 9:23 a.m. It is noted for the record that Vice Mayor Prolman was absent when the meeting reconvened.**

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**.....ITEM 4**  
**OVERVIEW OF SOUTHWEST FLORIDA REGIONAL PLANNING COUNCIL HURRICANE EVACUATION STUDY.** (9:23 a.m.)

Wayne Daltry, Executive Director of the Southwest Florida Regional Planning Council, presented historical information and a strategic overview of S.W. Florida Emergency Management. Using aerial maps, Mr. Daltry illustrated composite affects of prior tropical storms and hurricanes on S.W. Florida noting the City's vulnerability to storm surge. He also contrasted the region's 170,000 population, at the time of Hurricane Donna, to the present 1.1 million population emphasizing that I-75 is the only major road to be added since 1960.

**It is noted for the record that Vice Mayor Prolman returned to the meeting at 9:25 a.m.**

Mr. Daltry stressed that since total evacuation was impossible, shelters should be identified outside of the surge area. He described how employers with large, stable buildings could offer shelter to their employees with the employer's liability reduced through the legal application of governmental police powers. City Manager Richard Woodruff echoed these comments by stating that the approach of the S.W. Florida Regional Planning Council, the County, and the City was shelter preparation, not evacuation.

Chief of Police & Emergency Services Kevin Rambosk then presented an overview of the City's Emergency Management and described significant changes in the areas of evacuation, special needs,

and re-entry. Chief Rambosk stated that if a hurricane was to strike Naples from the Gulf, everything west of U.S. 41 could be under water. This, he said, underscored the need for stronger, safer homes in addition to well located shelters and recovery resource centers.

Kim Anderson, representing the Chamber of Commerce/Economic Development Council Task Force, applauded the City's recent establishment of a \$2 million Contingency Fund to assist in disaster recovery and identified hurricane recovery issues relating to community business activities. Ms. Anderson described difficulties experienced after Hurricane Andrew pertaining to banking and supplies and pointed out that the City's closest food/water suppliers were located in Immokalee. She also noted that only one Collier County service station is equipped with a generator. Ms. Anderson then outlined the proposed Chamber/EDC Coalition program which would develop plans to provide hurricane recovery assistance. This would include provisions for additional Automated Teller Machines, the use of brightly colored helium balloons to identify assistance and recovery centers, and the development of re-entry procedures.

Chief Rambosk then used overhead transparencies to describe the roles of the Council and the City's major components before, during, and after a hurricane. (A copy of this material is contained in the file for this meeting in the City Clerk's Office.) He explained that in addition to updating the Peacetime Emergency Plan, the City needed to establish a mutual aid system by adopting a catastrophic mutual aid agreement. He estimated that 1,000 City citizens with special needs would require evacuation assistance and described a system whereby residents and business people from different neighborhoods could be pre-identified using colored badges and windshield stickers. The estimated cost of this system would be \$7,000.00.

Fire Commander Sheldon Reed provided an overview of the City's Emergency Management Team responsibilities during a tropical storm or hurricane event which include storm tracking, coordinating the departmental action plans, and maintaining critical services. Cmdr. Reed noted that once winds reach 45 miles per hour, the City's high-profile vehicles could not respond to emergency calls and also outlined short and long term recovery phases.

Dr. Woodruff clarified that unlike the Collier County Commission, Council had no special responsibilities before and during a hurricane event; however, Council may be called upon to authorize emergency expenditures after a storm. He pointed out that, as part of its approval, the prior Council had required a higher vehicle clearance in one of the Coastland Mall's recently constructed parking garages in order to provide safe storage for City equipment during a storm.

Collier County Emergency Management Director Kenneth Pineau also addressed Council and stressed the importance of a mutual aid agreement since it is required before Emergency Management Preparedness & Assistance Trust Funds could be granted to the City. City elevations were discussed and Council Member Van Arsdale suggested that the City develop a map designating flood-prone streets. Council Member Sullivan further recommended that the City make sand bags available for citizens.

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**Break 10:44 a.m. - 10:51 a.m. It is noted for the record that Vice Mayor Prolman and Council Member MacKenzie were absent when the meeting reconvened.**

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.....ITEM 6

**DISCUSSION OF GORDON RIVER BRIDGE PROPOSAL BY COUNCIL MEMBERS VAN ARSDALE AND NOCERA. (10:51 a.m.)**

City Manager Richard Woodruff referred to the Van Arsdale/Nocera Proposal for a 2nd Gordon River Bridge in order to provide background information and to review data contained in the 1993 CH2M Hill Bridge Study. (A copy of this material is contained in the file for this meeting in the City Clerk's Office.) The main purpose of the 1993 bridge proposal, he added, was to have the second bridge facility constructed prior to commencement of the Florida Department of Transportation expansion project for the existing Gordon River Bridges.

**It is noted for the record that Vice Mayor Prolman and Council Member MacKenzie returned to the meeting at 10:56 a.m.**

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Dr. Woodruff outlined the estimated 2 year F.D.O.T. expansion project for the existing Gordon River bridges and also reviewed actions of the Metropolitan Planning Organization, Board of Collier County Commissioners, and City Council preceding the September, 1995 referendum in which a one cent sales tax referendum (to fund construction for a second bridge) was defeated 2 to 1. (A copy of this information is contained in the file for this meeting in the City Clerk's Office.)

Dr. Woodruff then described the Van Arsdale/Nocera proposal for a 2-lane structure which would connect to Central Avenue south of Airport Road. Potential financing sources for the 3 year, \$12.8 million project were presented with Dr. Woodruff explaining that the proposed bridge would be toll funded. (A copy of this material is contained in the file for this meeting in the City Clerk's Office.) Dr. Woodruff cited statistics contained in the 1993 Toll Feasibility Study confirming the feasibility of a 4-lane bridge with a 50-cent toll; however, he noted that additional research was required to determine the feasibility of a 2-lane toll bridge. Dr. Woodruff summarized the issues before Council as: 1) financial - \$8,500 expenditure for toll feasibility update; 2) circulation/traffic - referring to the current and project level of service for U.S. 41 over the Gordon River; and 3) political/policy making - deciding whether the community should move forward with this issue. Options available to Council were: 1) ask the Board of County Commissioners to reconsider the one cent sales tax; 2) wait for the State or the County to build the bridge; 3) support construction of the toll bridge utilizing an updated toll feasibility study; and 4) conduct a straw ballot of City voters regarding the issue in conjunction with the November 5, 1996 General Election. (A copy of this information is contained in the file for this meeting in the City Clerk's Office.)

Council Member Nocera reminded Council that this additional crossing would be built eventually and could cost significantly more if delayed. Mayor Barnett stated that he could support only a straw ballot; however, Council Member Tarrant took the position that the voters had already voiced their opposition by defeating the prior referendum. Mr. Tarrant further suggested that Council postpone any consideration of a second Gordon River Bridge until completion of the U.S. 41 and Golden Gate Parkway expansion projects. The potential for private funding was discussed and Council Member Sullivan questioned whether the City should accommodate the County's explosive growth by providing additional access routes. He also reminded Council of studies projecting a need for a second Gordon River Bridge in the year 2006 at which time the State could fund construction. Vice Mayor Prolman agreed with Council Member Van Arsdale regarding the need for a second bridge but questioned the safety of a 2-lane facility. Council Member Tarrant reiterated his objection to the proposal contending that Council should protect the City's residential areas from the devastating impact of County traffic. He also asserted that placing the issue on the November ballot

would polarize the Council. Council Member Van Arsdale countered by stating that an additional route would only increase traffic efficiency; however, Council Member MacKenzie questioned whether enough information was available to place the issue on the ballot.

**MOTION by Van Arsdale TO PLACE THE ITEM ON THE NOVEMBER BALLOT AS A NON-BINDING STRAW BALLOT AND TO DETERMINE THE BALLOT'S LANGUAGE BY MAY 31, 1996; seconded by Nocera. After the discussion and public input which appears below, this motion failed 2-5 (MacKenzie-no, Nocera-yes, Prolman-no, Sullivan-no, Tarrant-no, Van Arsdale-yes, Barnett-no)**

Prior to the vote, Council agreed to permit public input during this portion of the meeting.

**Public Input:** (12:05 p.m.)

**James Lennane of 4228 Gordon Drive** contended that in addition to the bridge proposal, an ordinance should be included on November ballot preventing the Council from erecting a bridge over the Gordon River without a vote of the people. He also noted areas along Goodlette Road which are still part of the County. **Kim Case of 389 Central Avenue** noted increased truck traffic on Central Avenue since the narrowing of Fifth Avenue and said the proposed bridge would further open Central to service vehicles. Ms. Case distributed survey results in which Central Avenue property owners expressed opposition to a second Gordon River Bridge (Attachment 2) and read into the record a statement from Virginia B. Corkran (Attachment 3). **Chip Case of 389 Central Avenue** urged Council to heed the views of voters and distributed copies of a petition relating to the issue (Attachment 4). **Robert Flinn of 376 Third Street South** expressed support for the proposal pointing out that most of the services provided to City residents originate in the County. He asked Council to consider the cost of traffic delays which, he said, are generally passed on to the customers. **Virginia Corkran of 213 Ninth Avenue South** conveyed results of a recent survey conducted by the Old Naples Association, which she said, corresponded with the results of the September 1995 referendum. **Erika Hinson of 347 Central Avenue** stated that it was evident that no one listened when the voters defeated the referendum regarding a second Gordon River Bridge. **Sewell Corkran of 213 Ninth Avenue South** argued that if a second Gordon River Bridge was justified, it would have been funded by the County or the Metropolitan Planning Organization. He added that the proposed bridge would cause traffic problems on Goodlette Road and Airport Road and noted that the it would be located only 2/10 mile from the existing bridges.

**Public Input Closed:** (12:20 p.m.)

Council Member Van Arsdale contended that the September 1995 referendum was not a clear vote on the bridge, but Council Member Sullivan reiterated that City residents clearly do not want a second bridge.

Jeffory Perry, Coordinator for the Metropolitan Planning Organization, compared the proposed second Gordon River Bridge route to the current Vanderbilt Beach Road extension project indicating that it may assist traffic circulation by providing an additional east/west access.

**BEACH FRONT HOUSING REPORT.....ITEM 7**  
*It was the consensus of Council to continue this item to a 5/20/96 Workshop Meeting.*

.....**ITEM 9**  
**UPDATE ON PLANS FOR COUNCIL CHAMBER RENOVATION.**

City Manager Richard Woodruff stated that, per Council's direction, staff had contacted a professional designer regarding the upcoming Council Chamber renovations and reported that the consultant's fee for overseeing the renovations would exceed \$12,000.00. As such, staff recommended utilizing the services of staff architect, William Overstreet. The scope of the proposed renovations was also discussed.

**MOTION by Sullivan to DIRECT STAFF TO PROCEED WITH RENOVATIONS UTILIZING STAFF ARCHITECT WILLIAM OVERSTREET AND OTHER CITY STAFF WITH ALL RENOVATION ELEMENTS SUBJECT TO COUNCIL REVIEW;** *seconded by Tarrant and unanimously carried, all members present and voting. (MacKenzie-yes, Nocera-yes, Prolman-yes, Sullivan-yes, Tarrant-yes, Van Arsdale-yes, Barnett-yes)*

**CORRESPONDENCE/COMMUNICATIONS.....**

Council Member Tarrant relayed discussions with a citizen regarding a building code violation and asked staff to research the matter.

Dr. Woodruff responded to an additional inquiry of Council Member Tarrant confirming that the City would bottle water for hurricane recovery purposes only.

**ADJOURN.....**  
12:43 p.m.

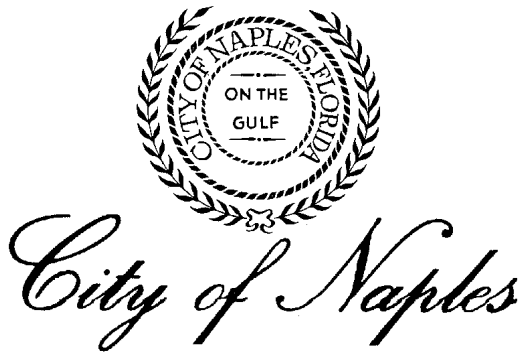
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Bill Barnett, Mayor

Tara A. Norman  
Chief Deputy City Clerk

Prepared by:

Virginia A. Neet  
Deputy City Clerk

Minutes approved: 6/19/96



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**May 13, 1996**  
Convened 8:32 a.m. / Adjourned 12:43 p.m.

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<b>ROLL CALL - Item 1 .....</b>	<b>1</b>
<b>UPDATE ON PLANS FOR COUNCIL CHAMBER RENOVATIONS - Item 9 .....</b>	<b>6</b>
Attachments (4)	

Supplemental Attendance List

Jeffory Perry, MPO Coordinator  
James Lennane  
Robert Flinn  
Kim Case  
Erika Hinson  
Sewell Corkran

Other interested citizens and visitors